

Consultation on the Review of Directive 2012/27/EU on Energy Efficiency

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Introduction



This consultation is launched to collect views and suggestions from different stakeholders and citizens in view of the review of Directive 2012/27/EU on energy efficiency (Energy Efficiency Directive or EED), foreseen for the second half of 2016.

This review plays a prominent role as the Commission called on Member States to treat energy efficiency as an energy source in its own right in its Energy Union Strategy of 25 February 2015.

The European Council of October 2014 agreed on an EU objective of saving at least 27% of energy by 2030 compared to projections and requested the Commission to review the target by 2020 “having in mind an EU level of 30%”. The existing policy framework should therefore be updated to reflect the new EU energy efficiency target for 2030 and to align it with the overall 2030 Framework for Climate and Energy.

Energy efficiency policies have been put in place by the EU for some time now and they have delivered tangible results. The Energy Efficiency Directive, Energy Performance of Buildings Directive, Energy Labelling Directive and EcoDesign Directive are the key building blocks of the current energy efficiency framework. Many climate policies, such as the CO₂ performance standards for passenger cars and light commercial vehicles, also make a major contribution to improving energy efficiency. Thanks to these instruments, significant progress has been achieved by Member States in terms of energy savings over the past (five) years, contributing to the overall 2020 energy and climate policy objectives.

Public funding has played an important role by supporting the implementation of energy efficiency policies at national and regional level. There has been an increase in financing over the last years

due to greater importance of these policies in the context of the overall EU decarbonisation agenda. The European Structural and Investments Funds (ESIF) and the European Fund for Strategic Investments (EFSI) are key to unlocking the needed private investments for energy efficiency. On the other hand, the effectiveness and impact of energy efficiency investment funding strongly depends (inter alia) on the implementation of the energy efficiency legislation, including the Energy Efficiency Directive.

Many measures taken by Member States today will, in fact, continue contributing to the energy efficiency targets and to the broader energy and climate policy framework beyond 2020. Since the Energy Efficiency Action Plan was adopted in 2011, the situation has greatly improved: primary energy consumption has continued to fall across the Union, with steady economic growth, and many Member States have successfully strengthened their national energy efficiency programmes.

In line with the requirement of the EED (Article 3(2)), an assessment was carried out by the Commission in 2014 to review progress towards the EU 20% energy efficiency target for 2020, the findings of which were presented in the Energy Efficiency Communication, adopted on 23 July 2014. An updated analysis of how Member States are achieving the 20% 2020 target on energy efficiency will be published as part of the State of the Energy Union package in November 2015.

Given the recent implementation date of the EED, this consultation focuses on examining the following elements of Directive:

Article 1 (subject matter and scope) and Article 3 (energy efficiency target): As required by the European Council of October 2014, which agreed the EU objective of saving at least 27% of energy by 2030 compared to projections and requested the Commission to review the target by 2020 “having in mind [a level of savings of] 30%”.

Article 6 (purchasing by public bodies of energy efficient buildings, goods and services): As required by the reporting obligation under Article 24(8) to review the effectiveness of implementation of Article 6.

Article 7 (energy efficiency obligation schemes): As required by the reporting obligation under Article 24(9) on the implementation of Article 7 and the need to address the obligation period that will expire after 2020.

Articles 9 – 11 (metering, billing information and cost of access to metering and billing information): Consumer related aspects touched upon in these Articles are also addressed in the Internal Market Design/Delivering a New Deal for Energy Consumers initiative launched in parallel.

Article 20 (energy efficiency national fund, financing and technical support): The European Fund for Strategic Investments (Junker Plan) raises the importance to address the market gaps for energy efficiency investments.

Article 24 (reporting and monitoring and review of implementation): Given the new governance system to be introduced under the Energy Union in view of 2030 framework, currently being prepared in parallel to this exercise.

The questions of this consultation on the above articles are formulated so as to respect the requirements of the recently adopted Better Regulation Package and to ensure that the results of this consultation are fed into two parallel processes: first, to assess whether relevant measures are efficient, effective, and coherent with the broader EU legislative framework, and second, to identify the most appropriate policy options to be considered for reviewing specific aspects of the EED as part of the impact assessment.

Against this background, questions of a general nature for the general public are included in Part I. A set of questions of a technical nature for a more expert public is included in Part II. Respondents are invited to reply within the two parts to all the questions they consider relevant.

Information about the respondent

*** Are you answering on behalf of an organisation or institution?**

- Yes, I am answering on behalf of an organisation or institution
 No, I am answering as an individual

*** Please enter the full name of your organisation or institution:**

100 character(s) maximum

ANEC

*** Please enter your full name and position title:**

100 character(s) maximum

Katrin Behnke, Programme Officer

*** Please enter your email address:**

kbe@anec.eu

*** Please specify which category best describes your organisation or institution from the list below:**

- Central public authority
 Local public authority
 Private company
 Utility
 International organisation
 Workers organisation/association/trade union
 Non-governmental organisation (NGO)
 Industry/business association
 Other interest group organisation/association
 Consultancy
 University
 Think Tank/research institute
 Political party/organization
 Other

Please specify 'Other':

100 character(s) maximum

Consumer organisation

*** Does your organisation or institution primarily deal with energy issues?**

- Yes
 No

*** Please indicate your principal country or countries of residence or activity:**

- Austria
 Belgium
 Bulgaria
 Croatia
 Cyprus
 Czech Republic
 Denmark
 Estonia
 Finland
 France
 Germany
 Greece
 Hungary
 Ireland
 Italy
 Latvia
 Lithuania
 Luxembourg
 Malta
 Netherlands
 Poland
 Portugal
 Romania
 Slovakia
 Slovenia
 Spain
 Sweden
 United Kingdom
 Other

Please specify 'Other':

100 character(s) maximum

ANEC represents consumers in 33 European countries.

★ **How would you prefer your contribution to be published on the Commission website, if at all?**

- Under the name indicated (I consent to publication of all information in my contribution and I declare that none of it is under copyright restrictions that prevent publication)
- Anonymously (I consent to publication of all information in my contribution and I declare that none of it is under copyright restrictions that prevent publication)
- Not at all – keep it confidential (my contribution will not be published, but it will be used internally within the Commission)

Part I – General questions

1. Article 1: Subject matter and scope and Article 3: Energy efficiency target

Article 1 provides the general framework for the promotion of energy efficiency within the Union in order to ensure the achievement of the EU 20% energy efficiency headline target by 2020. In addition and more specifically, **Article 3** requires that each Member State sets an indicative national energy efficiency target based on either primary or final energy consumption, primary or final energy savings or energy intensity. In setting the targets, Member States should take into account a number of provisions set out in Article 3(1).

As regards the EU energy efficiency target for 2030, the European Council agreed in October 2014 on an indicative target at the EU level of at least 27% (compared to projections) to be reviewed by 2020 having in mind an EU level of 30%. Therefore, the existing policy framework should be updated to reflect the new EU energy efficiency target for 2030 and to align it with the overall 2030 Climate and Energy framework.

1.1. What is the key contribution of the EED to the achievement of the 2020 energy efficiency target?

1000 character(s) maximum

1.2. How has the EED worked together with the Effort Sharing Decision, other energy efficiency legislation (on buildings, products and transport) and ETS? Could you describe positive synergies or overlaps?

1000 character(s) maximum

1.3. How has the EED worked together with existing national legislation? Could you describe any positive synergies or overlaps?

1000 character(s) maximum

Member States need a dedicated strategy to ensure implementation of Ecodesign, Energy Labelling & car labelling requirements covering all sales channels. Certain product groups such as boilers may be difficult and costly to check. We would see benefits of streamlining the market surveillance efforts with regard to environmental aspects of products under a single Market Surveillance Regulation.

In case non-compliances exist, i.e. energy efficiency requirements are not met, costs for consumers and the environment may be high. Focus needs also to remain on how Member States will implement the Energy Performance of Buildings Directive in respect of the requirement to make zero energy houses mandatory by 2020 for new constructions and especially on calculation methods for energy performance of buildings.

We call for a timely implementation of the Energy Efficiency Directive and to ensure that consumers are well-informed, can effectively exercise their rights and make sustainable choices

1.4. What are the main lessons learned from the implementation of the EED?

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Further to question 1.7: When setting targets for energy savings, it is crucial to use adequate measurement methods in absolute values. In this context we underline that energy intensity is a poor proxy as expressed in the OECD Factbook 2011-2012 "Economic, Environmental and Social Statistics": A common way to measure and compare the energy intensity of different countries, and how this changes over time, is to look at the ratio of energy supply to GDP. It should be noted that energy intensity is only a poor proxy of energy efficiency, as the latter depends on numerous elements (such as climate, output composition, outsourcing of goods produced by energy-intensive industries etc.) that are not considered by the simple measure of energy supply to GDP shown here". Primary energy use should be used as a more reliable proxy indicator.

1.5. Which factors should the Commission have in mind in reviewing the EU energy efficiency target for 2030?

1000 character(s) maximum

Overarching goal of energy efficiency (EE) measures should be overall reduction of energy consumption in EU. So we support the implementation of an EU target on absolute energy savings. For achieving these targets, it is crucial the absolute EU targets translate in absolute national & absolute sectorial targets (eg EU sectorial targets on CO2 reduction of vehicles translate in measures to reduce petrol consumption). MS can be free to choose tools appropriate for concrete measures. To get consumers on board, measures on EE must be set at most cost-effective levels resulting in smallest pay-back

periods possible. Information concerning EE should be transparent, to gain consumer trust & motivation to invest in more efficient technologies. We support a legally-binding target, applied across regional, national & European levels.

When setting targets for energy savings, it is crucial to use adequate measurement methods in absolute values. Primary energy use is a more reliable proxy indicator

1.6. What should the role of the EU be in view of achieving the new EU energy efficiency target for 2030?

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The EU is in the driving seat to shape national energy policies. ANEC believes that future policies need to include the principle of affordability and avoid discrimination against vulnerable consumers, particularly those on low-income. Distributional impact assessments of EU and national policies distinguishing between various consumer groups are needed to tailor different initiatives. EU legislators should therefore focus not only on the benefits that energy efficiency can bring to consumers, but also clearly communicate about the costs.

1.7. What is the best way of expressing the new EU energy efficiency target for 2030:

- Expressed as energy intensity
- Expressed in an absolute amount of final energy savings
- Expressed in both primary and final energy consumption in 2030
- Expressed only in primary energy consumption in 2030
- Expressed only in final energy consumption in 2030
- Other

1.8. For the purposes of the target, should energy consumption be:

- Expressed as energy, regardless of its source (as now)
- Expressed as avoided non-renewable energy
- Expressed as avoided fuel-use (but including biomass)
- Other

2. Article 6: Purchasing by public bodies of energy efficient buildings, goods and services

One of the objectives of the EED is to improve and strengthen energy efficiency through public procurement. **Article 6** of the Directive states that Member States shall ensure that central governments purchase only products, services and buildings with a high energy-efficiency performance. The central governments of the Member States should “lead by example” so that local and regional procurement bodies also strengthen energy efficiency in their public procurement procedures.

The Commission is carrying out an assessment of Article 6 of the EED and the preliminary findings show a rather limited experience in the Member States so far in implementing the requirements of Article 6. One of the main barriers to implementing the requirements is the lack of clarity and guidance across the existing EU rules on public procurement. On the other hand, experiences in some Member States indeed demonstrate that the measures required by the EED on public procurement have helped to educate and involve procurement bodies in the use of energy efficiency criteria, spreading the exemplary role of central governments also at regional and local levels.

2.1. In your view, are the existing EU energy efficiency requirements for public procurement sufficient to achieve the needed impact of energy savings?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

2.2. How could public procurement procedures be improved in the future with regard to high energy efficiency performance?

1000 character(s) maximum

Further to question 2.3: Education on EE measures plays an important role in the process of behavioural change. Consumers often do not get sufficient information on all EE technologies or providers of EE services that are accessible to them and how they can benefit from them the most to reduce their energy consumption. Delivery and advice of new EE solutions need to be from sources that consumers trust.

2.3. Do you think that there is sufficient guidance in your country to characterise "energy efficient products, services and buildings"?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

Consumers are often not aware of what reliable energy service providers are present in their area. Consumer should be able to easily access advisors who

are independent of equipment manufacturers and service providers, and their advice should be impartial and tailored to meet consumers needs. MS should be required to provide appropriate training and qualification programmes for installers retailers, and certifiers to improve the quality of consumer advice.

At the same time, consumer engagement should be an essential part of the process of the implementation of energy efficiency measures. However, different policies are needed for different consumer segments, depending on their attitude to the environment, income, type of home, family situation, heating fuel type, location and so on. This requires the combination of initiatives that exemplify, engage, enable and encourage action within these consumer segments and the co-ordination of policies to avoid mixed messages.

2.4. Have you seen information campaigns or other public initiatives in your or in another EU country that explain public procurement of energy efficient products, services and buildings?

- Yes
 No

3. Article 7: Energy efficiency obligation schemes

Article 7 together with Annex V requires that Member States set up an energy efficiency obligation scheme to ensure that obligated parties (energy distributors and/or retail energy sales companies that are designated by each Member State) achieve a given amount of energy savings (1.5% annually) from annual energy sales to final customers over the period 2014 to 2020. As an alternative to setting up an energy efficiency obligation scheme, Member States may opt to take other policy measures to achieve energy savings among final customers to reach the same amount of savings.

The Commission is required to assess the implementation of this Article and submit a report by 30 June 2016 to the European Parliament and the Council, and, if appropriate, to supplement the report with a legislative proposal for amendments.

In line with the EED, Member States had to notify the measures and methodologies on implementation of Article 7 by 5 December 2013. Further information from Member States was received in the notified National Energy Efficiency Action Plans (due by April 2014).

According to the latest available information from the notifications received from Member States, 16 Member States notified an energy efficiency obligation scheme by putting an obligation on utilities to reach the required cumulative energy savings by 2020 under Article 7. Four Member States out of these (Bulgaria, Denmark, Luxembourg and Poland) will use it as the only instrument to achieve the required energy savings. 12 Member States (Austria, Croatia, Estonia, France, Ireland, Italy, Latvia, Lithuania, Malta, Slovenia, Spain and United Kingdom) will use the obligation scheme in combination with alternative measures. On the other hand, 12 Member States (Belgium, Cyprus, Czech Republic, Germany, Greece, Finland, Hungary, Netherlands, Portugal, Romania, Slovakia and Sweden) have opted to only use the alternative measures to reach the required savings instead of putting obligations on utilities.

3.1. Are you aware of any energy efficiency measures that have been carried out or are planned in your country, by the utilities or third parties in response to an energy efficiency obligation scheme?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

3.2. In your view, is Article 7 (energy efficiency obligation scheme or alternative measures) an effective instrument to achieve final energy savings?

- Yes
- No

Please explain your answer:

1000 character(s) maximum

3.3. What are, in your view, the main challenges or barriers to implementing Article 7 effectively and efficiently in your country? Please select up to 5 options from the list.

at most 5 choice(s)

- To select or introduce the right set of measures for achieving 1.5% energy savings (annually)
- Too great flexibility to use wide range of measures: energy efficiency obligation scheme and alternative measures
- Strong opposition from energy suppliers and distributors to set up an energy efficiency obligation scheme
- Lack of effective enforcement
- Lack of sufficient knowledge and skills of involved parties
- Lack of awareness (by the end-users) of the energy efficiency obligation schemes or alternative measures
- Developing the calculation methodology in line with the requirements of Annex V
- Ensuring sound and independent monitoring and verification of energy savings
- Avoiding double counting

- High administrative burden
- Ensuring consistent application of the requirements with other energy efficiency legislation (e.g. building codes)
- Limited timeframe (2014-2020) that makes it hard to attract investment for long term measures
- Other

3.4. Do you believe that the current 1.5% level of energy savings per year from final energy sales is adequate?

- Strongly agree
- Agree
- Disagree
- Strongly disagree
- No opinion

Please explain your answer:

1000 character(s) maximum

3.5. Should energy efficiency obligation schemes have specific rules about energy savings amongst vulnerable consumers?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

Market incentives and price signals should be supported but in ways that have regard to the interests of low income and vulnerable consumers.

4. Articles 9-11: Metering, billing information and cost of access to metering and billing information

Articles 9-11 deal with consumer empowerment, by asking Member States to put in place requirements about metering, access to billing information and cost of access to metering and billing information, allowing consumers to make decisions about their energy consumption. These issues

are also currently being looked at within the Electricity Market Design/Delivering a New Deal for Energy Consumers initiative. It may be relevant to consider certain aspects of these Articles in the EED review. The same is true for the subject of "demand response" (as set out in paragraph 8 of Article 15, but on this topic explicit questions were already included in the Market Design consultative communication published in July 2015).

4.1. Overall adequacy: Do you think the EED provisions on metering and billing (Articles 9-11) are sufficient to guarantee all consumers easily accessible, sufficiently frequent, detailed and understandable information on their own consumption of energy (electricity, gas, heating, cooling, hot water)?

- Yes
 No
 No opinion

Please explain your answer:

1000 character(s) maximum

The frequency of refresh of consumption information will not be sufficient to provide consumers with prompt feedback on the results of action taken so having near real time feedback on electricity usage is important.

The absence of European standards on the presentation of information to consumers. We are concerned that many of the in-home displays currently available do not comply with international ergonomic standards, which may make it difficult for some consumers to access the information they need.

The lack of interoperability may limit the availability of information provided to the consumer through end devices connected to the smart metering system.

Measures to establish the satisfaction of consumers with the information provided are missing.

4.2. Do you think it appropriate that the requirement to provide individual metering and frequent billing (Articles 9(1), 9(3) and 10(1)) is subject to it being technically feasible and/or cost effective?

- Yes
 No
 No opinion

Please explain your answer:

1000 character(s) maximum

Further to question 4.1:

The EED also misses provisions relating to the ongoing support and independent advice provided to consumers after deployment on how to manage their energy consumption (including how to resolve interoperability problems).

The absence of provisions relating to the ongoing support and independent advice provided to consumers after deployment on how to manage their energy consumption (including how to resolve interoperability problems).

4.3. Should such conditions of being technically feasible and/or cost effective be harmonised across the EU?

- Yes
 No
 No opinion

Please explain your answer:

1000 character(s) maximum

4.4. How would these conditions of being technically feasible and/or cost effective affect the potential for energy savings and consumer empowerment?

- Yes
 No
 No opinion

Please explain your answer:

1000 character(s) maximum

We would like to raise that the costs of smart meters are still prohibitive for some consumers. The EC Benchmark report (<http://tinyurl.com/hwbruvh>) expected EU energy savings of only 3% in average. Finland and Sweden rolled out already and have indicated energy savings of the order of 1-3%. The high costs may not be compensated by the low savings.

For example, a study (<http://tinyurl.com/pj89366>) commissioned by the German federal ministry stated that “profitability of smart meters is not given for all consumer (households) similarly” and that “the launch and roll-out all over the country of smart meters are associated with significant costs, technical challenges and risks.”

4.5. Smart meters: Do you think that A) the EED requirements regarding smart metering systems for electricity and natural gas and consumption feedback and B) the common minimum functionalities, for example to provide readings directly to the customer or to update readings frequently, recommended by the Commission (C(2012)1342) together provide a sufficient level of harmonisation at EU level?

- Yes
 No
 No opinion

Please explain your answer:

1000 character(s) maximum

There are some significant variations in the functionalities provided by Member States and in the provisions made to achieve and maintain interoperability.

According to the EC (<http://tinyurl.com/jblbhvnV>), 3 of 17 Member States do not implement the functionality b). 2 of them will only do so on consumer request. 5 will not implement functionality f).

The majority will use the H1-interface but many Member States use a web portal to provide consumption information to the customer. It is not yet clear what the impact on consumers will be of Member States using a web portal instead of the H interfaces.

Several Member States have not develop additional specifications/profiles to improve interoperability. Interoperability issues may arise. The standardisation activities on smart appliances (IEC, CENELEC, ETSI) should be aligned to overcome interoperability.

Please see next text box.

If no, do you think the common minimum functionalities should be the basis for further harmonisation?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

Further to question 4.5: We support the use of the minimum functionalities as the basis for harmonisation, but also stress that the 15 minute minimum for updating electricity information is not adequate and should be replaced by a requirement to provide "near real time" information.

We must stress functionality on the remote on/off control (g) as the basis for legislation would exacerbate the risk for consumers of the remote disconnection functionality being used inappropriately.

4.6. What obstacles have national authorities/actors faced in introducing on a large scale individual meters that accurately reflect the final customer's actual energy consumption? Do you have any good experiences to share on how to overcome these obstacles?

1000 character(s) maximum

Member States should monitor and assess the success of smart metering from a consumer perspective. For this, they should establish measures monitoring the actual experience of consumers, which are based on the following criteria:

(1) how many consumers have easy access to usable consumption information. (2) How many consumers have a high level of satisfaction with the smart metering deployment. (3) How many are able to realise benefits from smart meters (net financial benefits, benefits from smart services). (4) How many are engaged in the smart energy market (through switching, changing consumption behaviour, participating in demand-response).

We suggest a balanced set of indicators to assess this. The information should be regularly reviewed and made publicly available, showing whether desired outcomes are being met and take appropriate corrective action where necessary.

More information at <http://tinyurl.com/nrcg4fg>.

5. Article 20: Energy efficiency national fund, financing and technical support

The analysis of the July 2014 Energy Efficiency Communication and the recent EEFIG Report showed that the energy efficiency investment market is still relatively small scale compared to its potential or the volumes needed to meet the EU's 2030 objectives. The European Structural and Investments Funds address the market gaps related to investment projects including those in energy efficiency, and the European Fund for Strategic Investments provides EU guarantee for investment projects – including those for energy efficiency. The European Energy Efficiency Fund carries relevant lessons.

Moreover, significant funding for energy efficiency comes from national public sources and the private sector. The effectiveness and impact of energy efficiency investments funding strongly depends (inter alia) on the implementation of the energy efficiency legislation, including the EED.

5.1. What should be the most appropriate financing mechanisms to significantly increase energy efficiency investments in view of the 2030 target?

1000 character(s) maximum

Investments in energy efficiency solutions should be made in a cost-effective way. Therefore, while implementing energy efficiency measures, strong financial monitoring is needed and schemes must be transparent and properly audited so that energy savings are indeed delivered to consumers.

5.2. Should there be specific provisions aimed at facilitating investment in specific areas of energy efficiency?

- Yes
- No
- No opinion

If yes, specify your answer from the below list:

- Building renovation
- Efficient appliances and equipment in households
- District heating and cooling network development
- Energy use by industries
- SMEs
- Companies
- City and community infrastructures in relation to transport, waste heat recovery, waste-to-energy
- Other

Please specify 'Other':

100 character(s) maximum

Existing buildings: low-income consumers will struggle with high costs

5.3. Do you agree that one way to increase the impact of energy efficiency investments could be through making the energy performance/savings monitoring mandatory under Article 20 whenever public funds/subsidies are used for EE investments? Such monitoring could be done, for example, via on-line platforms, by users in the regular intervals.

- Strongly agree
- Agree
- Disagree
- Strongly disagree
- No opinion

6. Article 24: Reporting and monitoring and review of implementation

The Energy Union Strategy foresees an integrated governance framework for EU energy and climate policies to ensure that agreed climate and energy targets are reached and to enable Member States to better coordinate their policies at a regional level.

6.1. Do you think that the existing reporting and monitoring system under the EED is a useful tool to track developments with regard to energy efficiency in Member States?

- Yes
- No
- No opinion

6.2. Do you think that the reporting of national indicators (for example, value added/ energy consumption, disposable income, GDP etc. for year (n-2) under Annex XIV (1)(a)) of the EED should be simplified?

- Yes

- No
- No opinion

Please explain your answer:

1000 character(s) maximum

6.3. Do you think additional indicators (in addition to those referred to in Annex XIV (1)(a) – (e)) are needed to improve monitoring to assess Member States' progress towards their energy efficiency targets?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

The "Submit" button is located at the end of Part II. If you wish to only respond to questions in Part I, skip the questions in Part II and click "Submit" at the bottom of the next page.

Part II – Technical questions (on Articles 6 and 7)

7. Article 6: Purchasing by public bodies of energy efficient buildings, goods and services

7.1. Do you believe that measures on public procurement of energy efficient products, services and buildings should become mandatory also for public bodies at regional and local levels?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

7.2. In your view, what are the main barriers that preventing the use of energy efficiency requirements in the existing public procurement procedures (please select from the list and explain your reply:

- There is a lack of awareness about the use of energy efficiency requirements in public procurement
- There is insufficient expertise and/or knowledge on the use of energy efficiency requirements in public procurement
- Thresholds are too high which is why energy efficiency requirements do not apply to many contracts
- Incompatibility of energy efficiency requirements with other procurement criteria (sustainable requirements, low price, safety requirements, technical requirements)
- Higher energy efficiency criteria in public procurements may imply higher prices
- Lack of clarity of the energy efficiency requirements for public procurement
- Energy efficiency requirements for public procurement are not very clear and difficult to check
- Other

Please explain your answer:

1000 character(s) maximum

7.3. In your view, should all EU public procurement rules relating to sustainability (including in particular energy efficiency in buildings, the use of renewable energy sources, etc.) be gathered into a single EU guidance framework?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

7.4. Do you think that there is sufficient guidance/framework to know what is meant by "energy efficient products, services and buildings"?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

7.5. While energy efficient products will be cheaper to operate, their initial cost might be higher and a longer period of time will be needed to "pay back" this higher cost. Is this a problem and if so, how can public authorities overcome it?

1000 character(s) maximum

Raising consumer awareness about the importance of energy efficiency as well as the availability and functioning of investment measures is paramount. Building a critical mass of awareness will help raise societal standards related to energy efficiency.

The European Commission should strongly encourage Member States to make energy efficiency measures accessible to all and support them in creating and investing in extensive energy efficiency improvement programmes to tackle energy poverty.

Programmes should also have targets which aim to improve homes to the highest energy efficiency standards in the most cost-effective way for consumers.

Member States should furthermore be requested to provide support for installing new highly efficient systems (e.g. by way of subsidies or tax reductions). It is important that installers and retailers inform consumers clearly about the upcoming technology.

8. Article 7: Energy efficiency obligation schemes

8.1. Emerging evidence suggests that most of the measures introduced under Article 7 have long lifetimes (20-30 years) and will continue have an impact beyond 2020. Do you share this view?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

8.2. What is your view on the potential benefits (listed) of energy efficiency obligation schemes?

	Strongly agree	Agree	Disagree	Strongly disagree	No opinion
Lower energy bills for consumers	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Better awareness of energy efficiency potential by consumers	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Better relationship between energy suppliers, distributors and customers	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Lower energy generation (and transmission) costs for the utilities	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Improved business and administrative environment for up-coming innovative energy services	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Aggregation of small-scale investments (pooling/bundling)	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Development of new financing models – e.g. energy performance contracting	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Stimulation of energy efficient renovation of buildings	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

Increased competitiveness in the energy markets	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Other	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

Please explain your answer:

1000 character(s) maximum

8.3. Are you aware of any developments in the energy services markets that have benefited particular actors (e.g. service providers, suppliers, distributors, etc.) in Member States having an obligation to define the obligated parties under the energy efficiency obligation scheme?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

8.4. If you think that some requirements of Annex V need more precise guidance please list those requirements and specify briefly what further information you think would be useful.

1000 character(s) maximum

8.5. As you might know, the current framework of Article 7 is set until 2020, linked to the energy efficiency target for 2020, which will expire at the end of 2020. In your view, should the Article 7 obligations continue beyond 2020 in view of the new energy efficiency target for 2030?

- Yes
- No

No opinion

Please explain your answer:

1000 character(s) maximum

8.6. Do you think that the scope of eligible measures allowed under Article 7 should be clarified?

- Yes
- No
- No opinion

Please explain your answer:

1000 character(s) maximum

8.7. Would there be benefits in greater harmonisation of some of the requirements of Article 7 to allow more consistent implementation across Member States?

	Strongly agree	Agree	Disagree	Strongly disagree	No opinion
Calculation methods	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Materiality	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Additionality	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Lifetimes	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Price demand elasticities for taxation measures in real terms	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Indicative list of eligible energy saving measures	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Monitoring and verification procedures	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

Reporting	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Other	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

Please explain your answer:

1000 character(s) maximum

8.8. What role should the EU play in assisting the Member States in the implementation of Article 7?

1000 character(s) maximum

8.9. Please state which best practice examples could be promoted across the EU and how?

1000 character(s) maximum

8.10. Would it be appropriate and useful to design a system where some types of energy savings achieved in one Member State would count towards obligations carried out either by governments or by economic operators in another country, just as the option to cooperate on greenhouse gas emissions reductions already exists?

1000 character(s) maximum

8.11. Would it be appropriate and useful to design a system where energy efficiency obligations would also include elements aiming at gradually increasing the minimum share of

renewable energy applicable to energy suppliers and distributors?

1000 character(s) maximum

8.12. Could the option of establishing an EU wide 'white certificate' trading scheme be considered for post 2020?

- Strongly agree
- Agree
- Disagree
- Strongly disagree
- No opinion

Please explain your answer:

1000 character(s) maximum

Contact

✉ ENER-CONSULTATION-EED@ec.europa.eu
